



**Australian Government**

---

**Department of Health**



**Australian Government**

---

**Department of Health**

# **Primary Healthcare Reform The Australian Experience**

**Professor Mark Booth**

First Assistant Secretary

Primary and Mental Health Care Division

Department of Health, Australia

**Australian Embassy, Washington DC**

July 14, 2014



# Overview

- Australia's demographics
- Australia's healthcare system
- Life expectancy and health spending
- Organized primary healthcare
- Innovation – shared learnings
- Incentivizing primary care
- Common reform themes and issues
- Take away messages

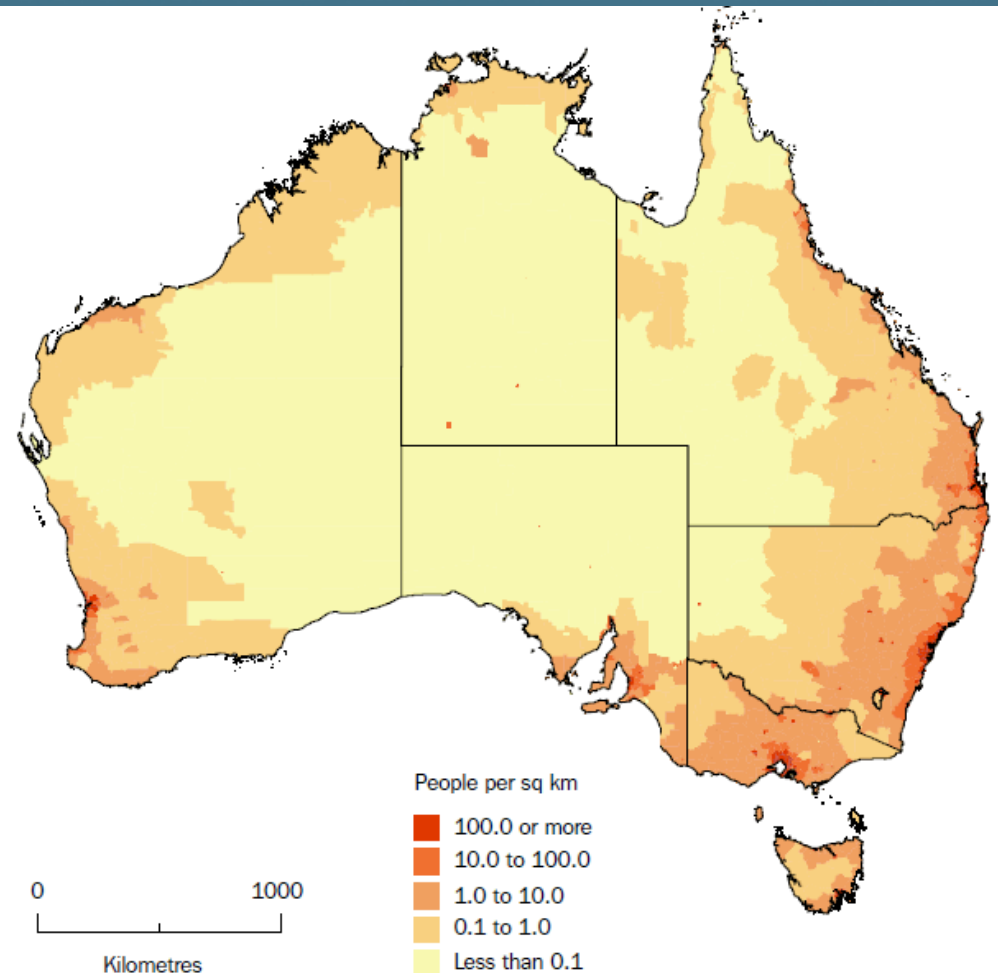
# Australia's demographics

30,000 GPs  
22,000 FWE -  
97.4/100,000  
71% located in major cities

136 Local Hospital  
Networks: 123  
geographical/ 13 state

753 Hospitals

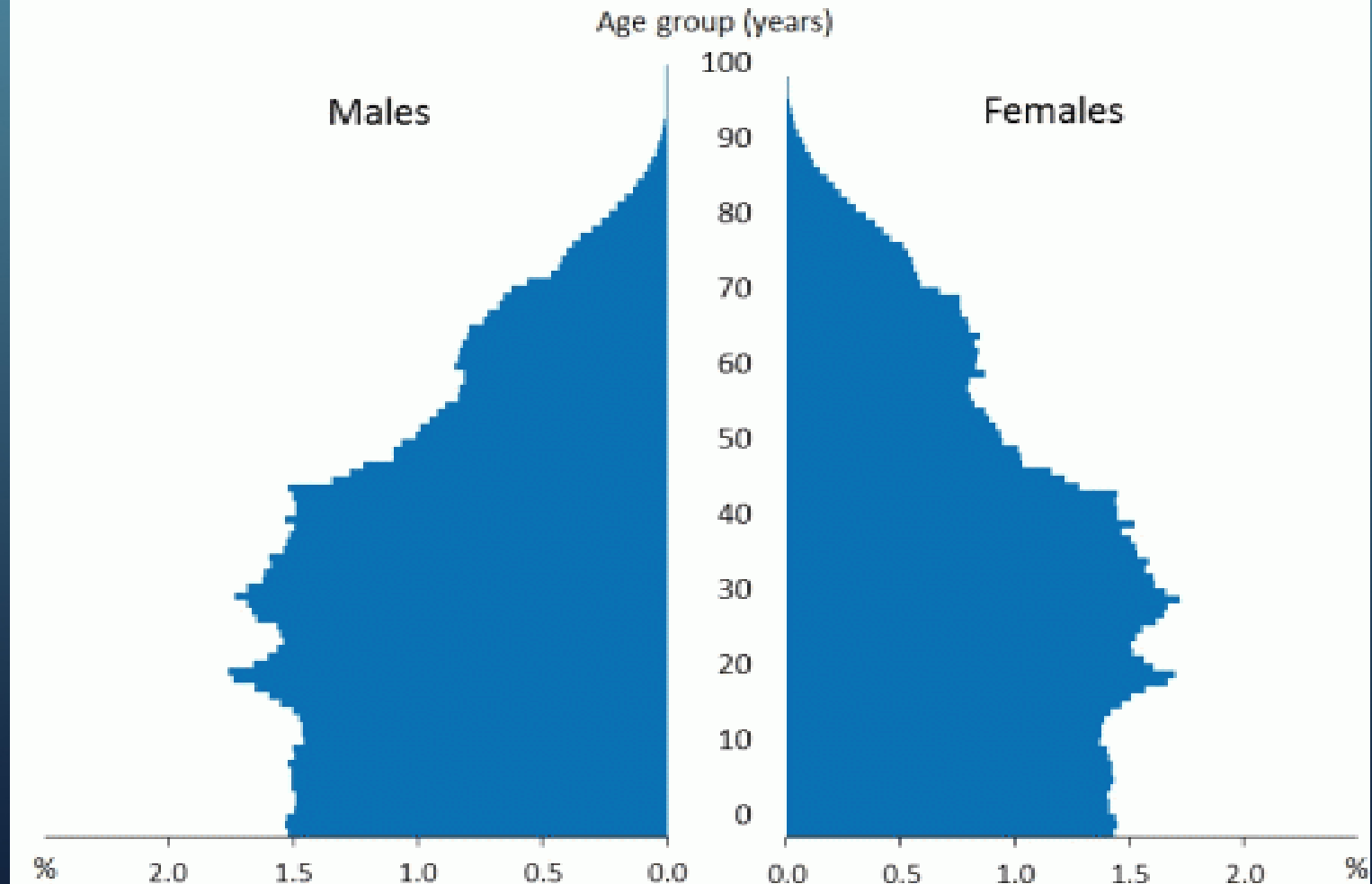
- 180 Metro
- 417 Regional
- 156 Remote



Source: *Regional Population Growth, Australia (3218.0)*.

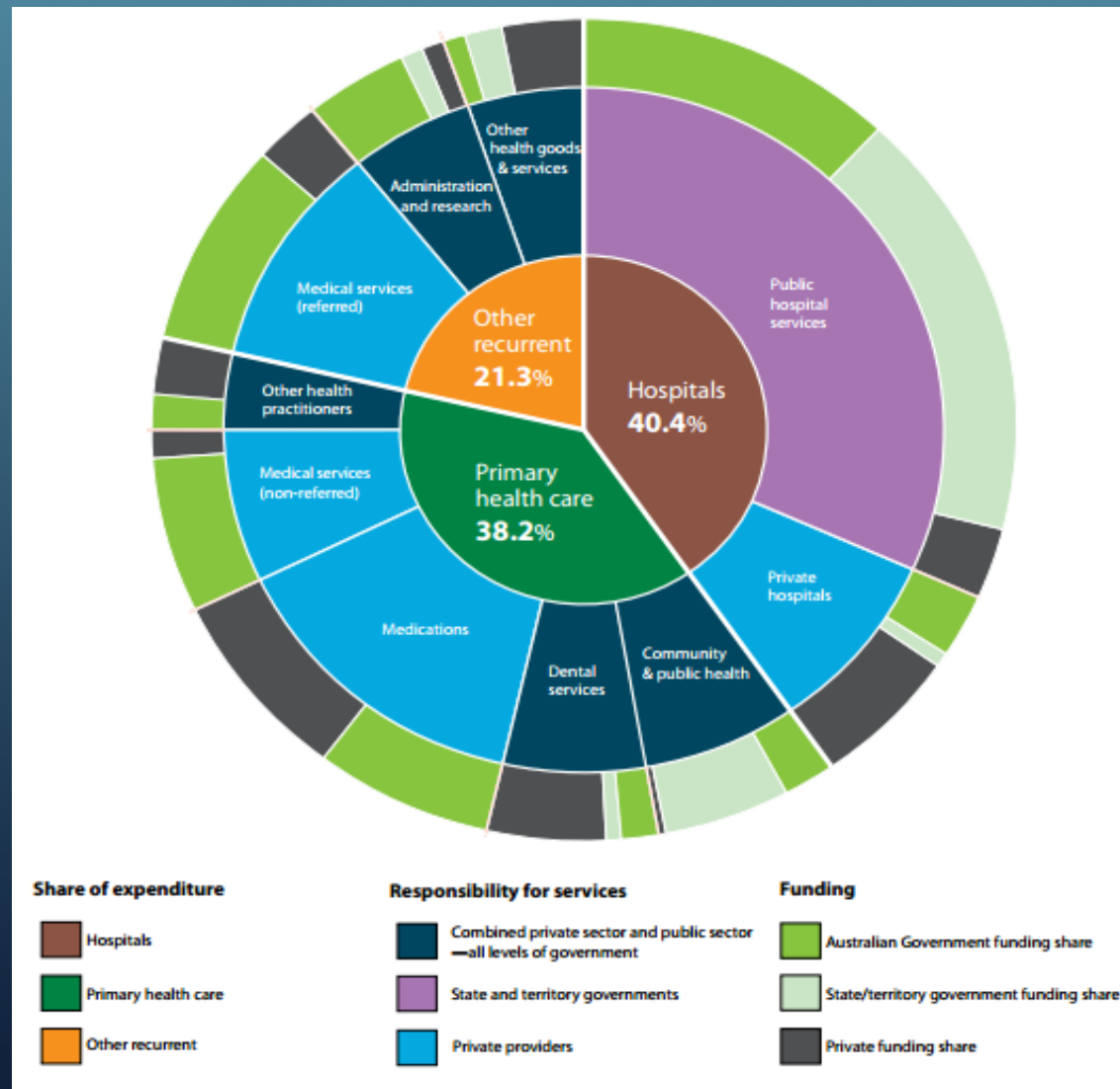
# Age Structure

**Year: 1992**

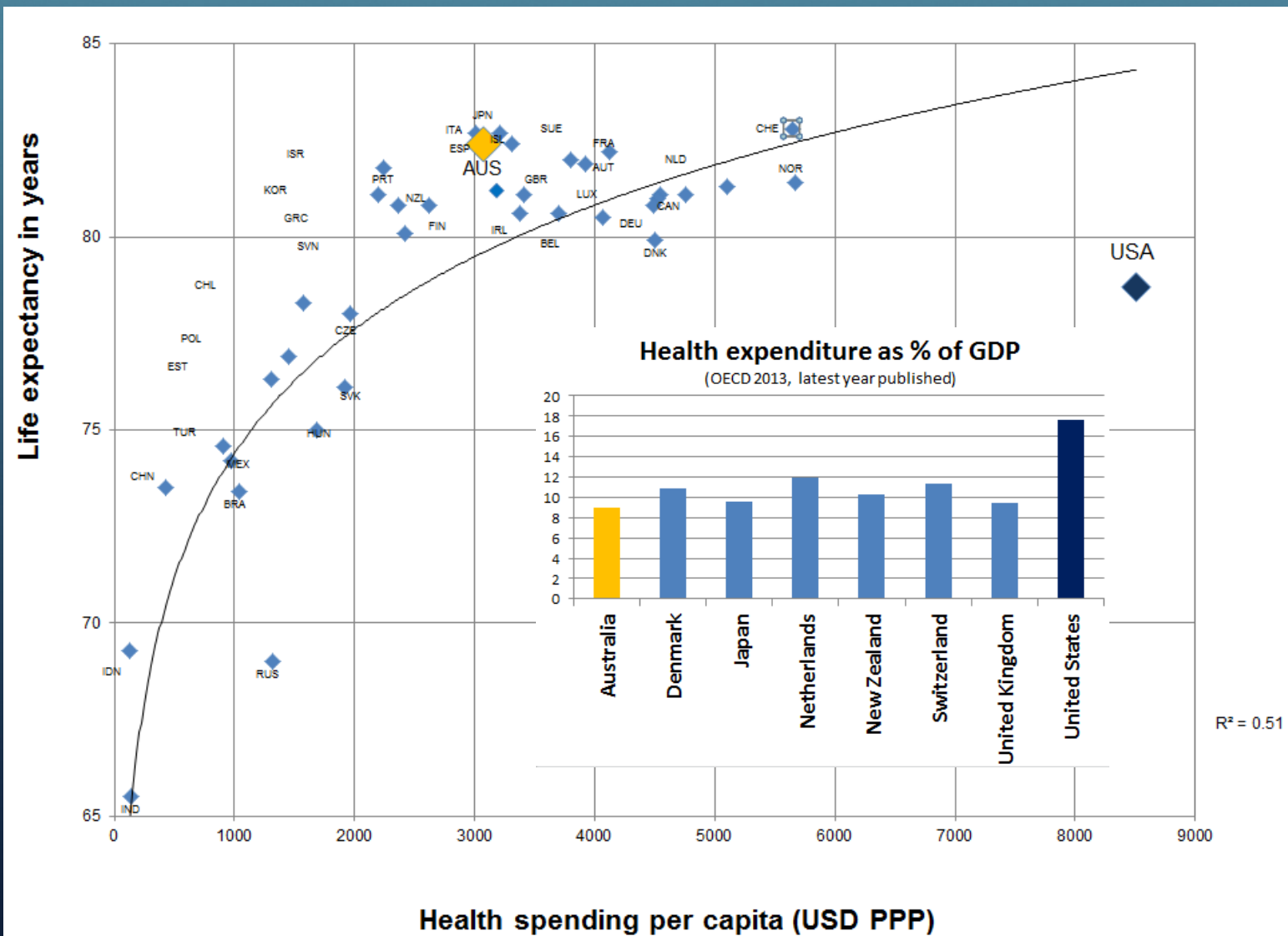


**Source:** ABS 2012, Australian Demographic Statistics, March 2012, cat. no. 3101.0  
ABS 2008, Population Projections, Australia, 2006 to 2101, cat. no. 3222.0

# Australia's Healthcare System



# Life expectancy and health spending (2011)





# A personal health reform timeline and snapshot

## UK 1980's and 1990's

- Managerialism
- Internal Market
- GP Fundholding
- NHS Trusts
- Patient Charter



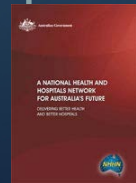
## NZ Late 1990's - late 2000's

- Health Funding Authority
- Independent Practitioner Association
- Ministry of Health
- District Health Boards
- PHOs
- National Health goals and targets



## Australia from late 2000's

- NPHC Strategy
- National Health Reform Agreement (2011)
- Medicare Locals
- Primary health networks



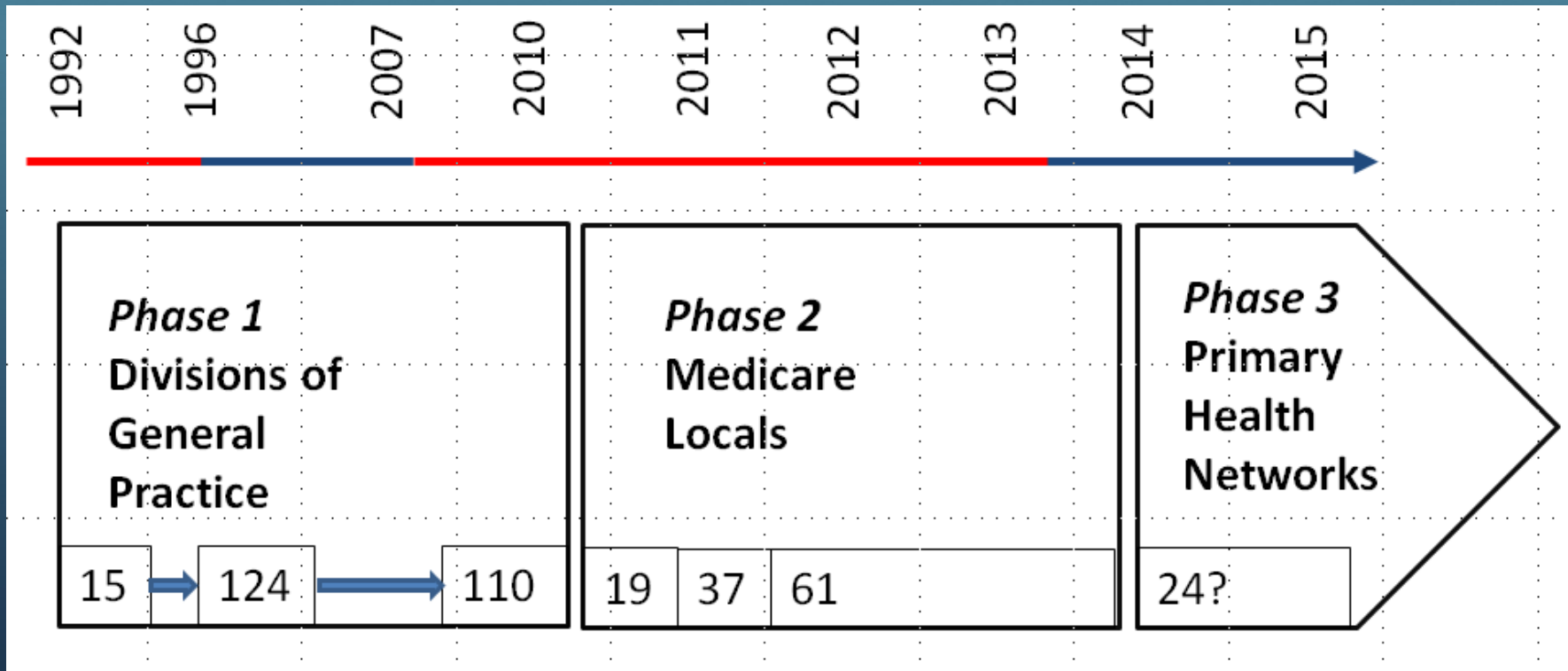




# Organized primary healthcare

- Federated structure and disparate funding models led to 'voice' of general practice not being adequately heard
- Isolated GPs needed support to guide patients through increasingly complex health system
- Patients falling through gaps in the health system
- Increased evidence around primary care focussed health system as most cost effective organisational form
- Transitioning from informal to formal primary healthcare arrangements

# Transition of organized primary healthcare



A HEALTHIER FUTURE  
FOR ALL AUSTRALIANS  
FINAL REPORT JUNE 2009



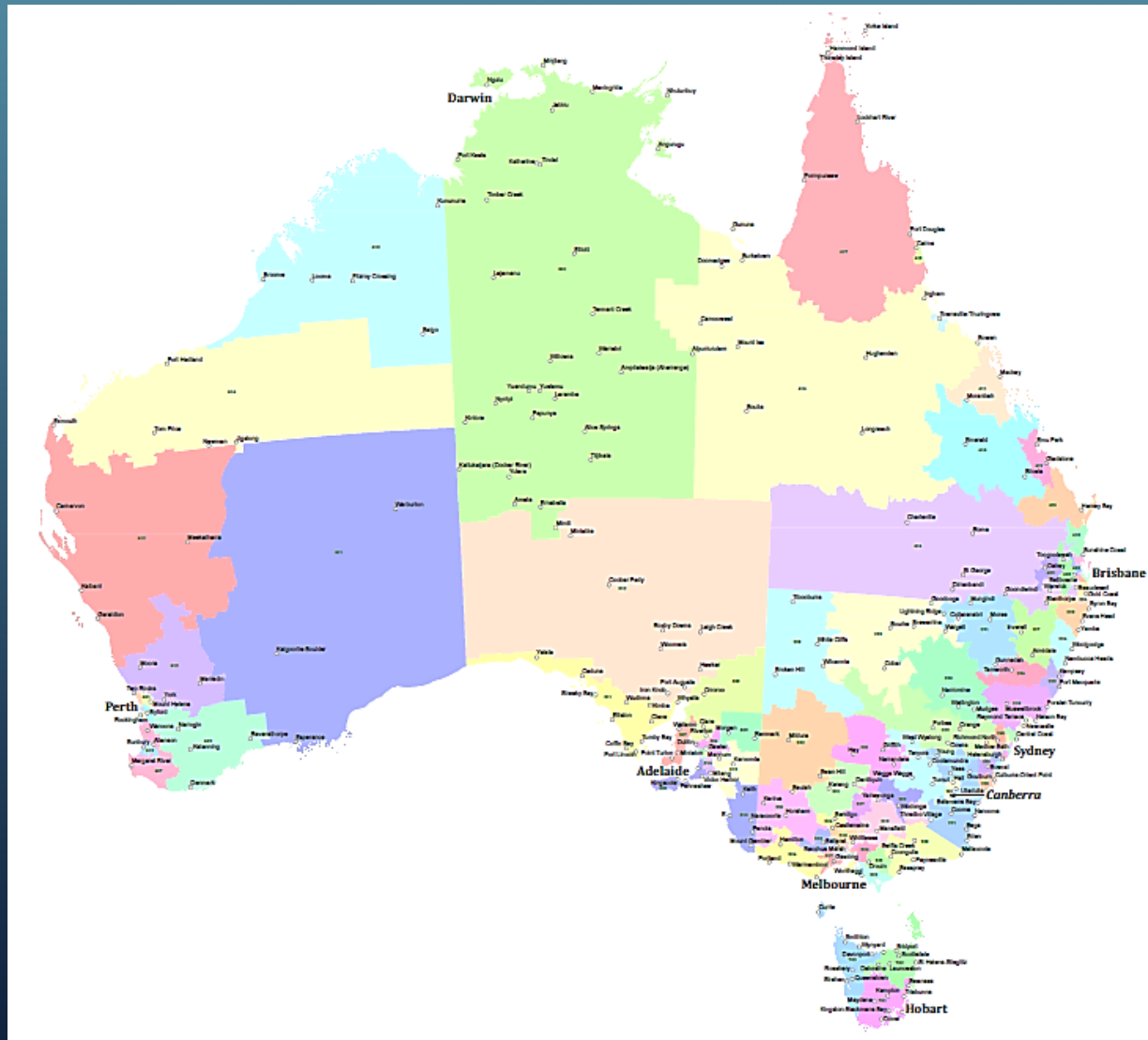
## Review of Medicare Locals

Report to the Minister for Health and  
Minister for Sport

Professor John Horvath AO  
MBBS FRACP

4 March 2014

# Phase 1 – Divisions of General Practice



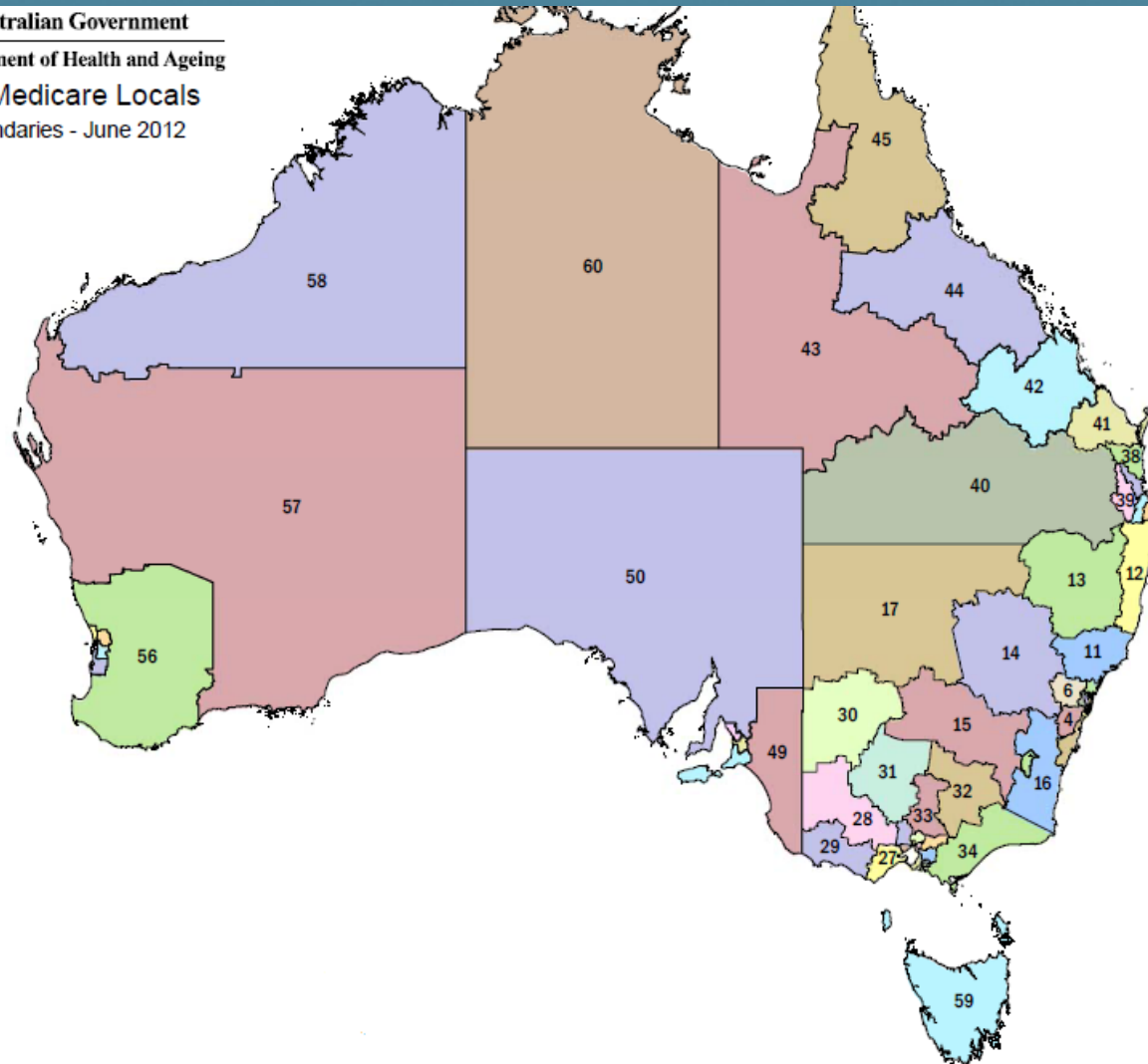
# Phase 2 – Medicare Locals

Australian Government

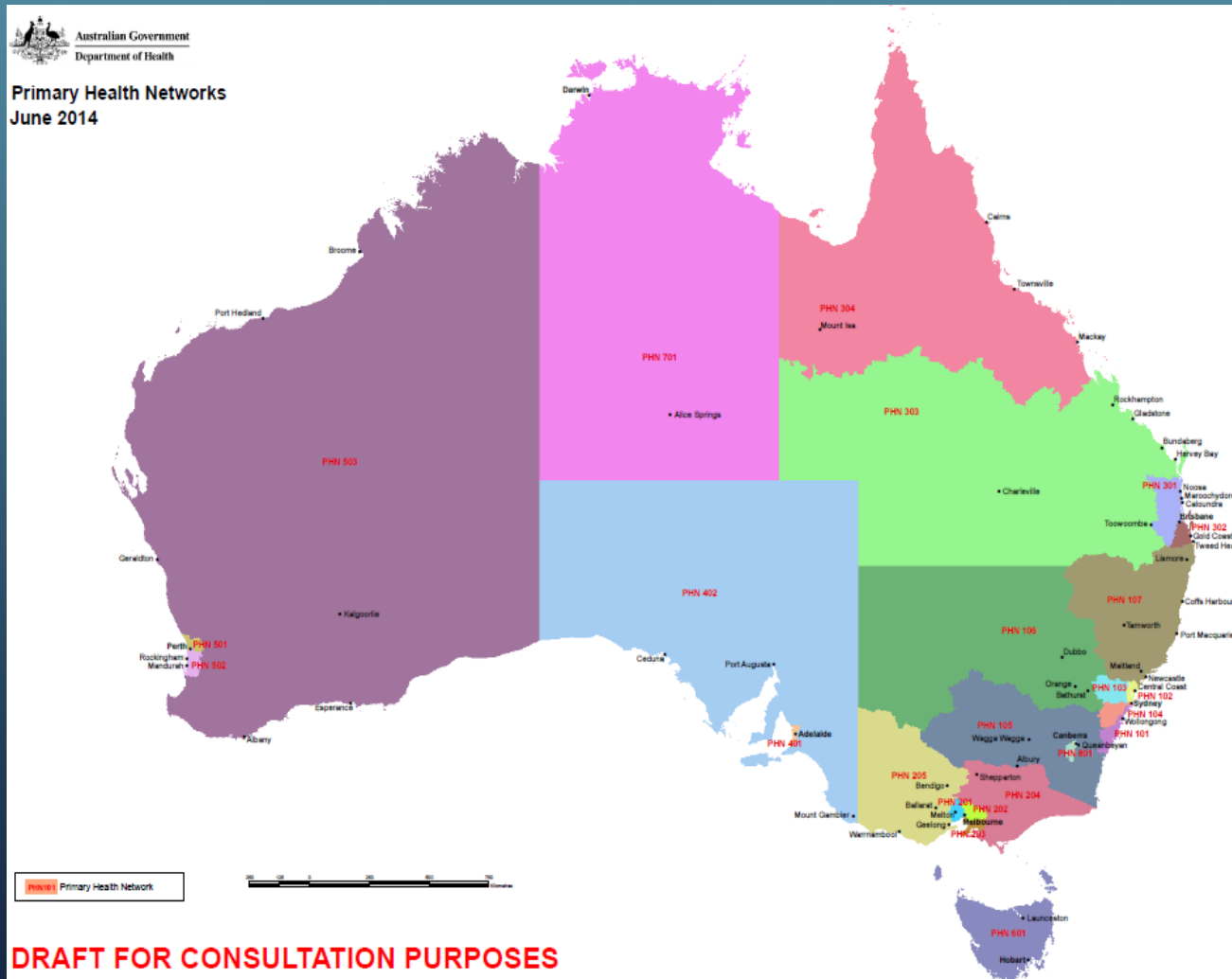
Department of Health and Ageing

61 Medicare Locals

Boundaries - June 2012



# Phase 3 – early thoughts on PHNs





## Phase 3 – Primary Health Networks (PHNs)

- Recognition of the need for an entity to assist primary health care – the ‘assisting’ hand
- Fewer, larger, PHNs to capture benefits of economies of scale
- Where viable, separating purchasing and providers to improve competition
- Increased focus on general practice – clinical councils
- Increased contestability to stimulate innovation and high performance
- Transition-in period from early 2015 to ensure continuity and minimise disruption



# PHNs - Innovation and shared learning

- Medicare Locals develop patient care pathways, focused on providing health care providers across the primary, secondary and community sectors
- Actively partnering with acute providers to address the needs of their local communities
- Supporting the transformation of a fragmented primary health care sector into an integrated primary health care system
- Also working across health care sectors to improve integration and coordination of care





Australian Government  
Department of Health

# Payment Mechanisms

Medicare

Fee for Service

Pay for performance

Capitation / block funding



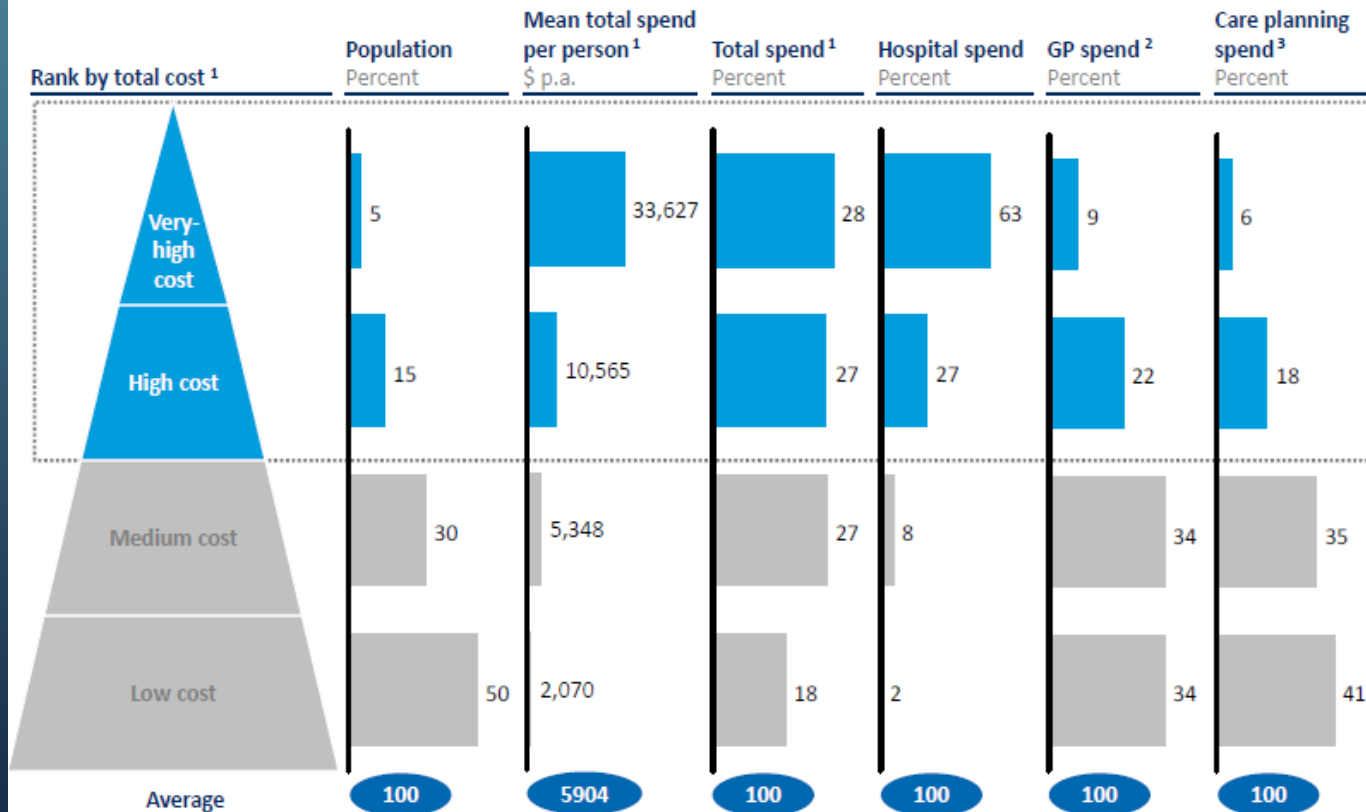
# Incentivizing primary care

- Practice Incentive Program
- Focus on improving quality care – linked to accreditation
- 5,200 practice participate (around 75% of all practices)
- 10 incentives e.g. diabetes management, cervical screening, asthma care
- Evidence suggests positive contribution to rates of accreditation and improved patient care
- Blended funding models appropriate to desired outcomes

# Diabetes Care Pilot

INTERIM UNVALIDATED FINDINGS – NOT FOR WIDER DISTRIBUTION

## The top 20% of patients account for more than 50% of the costs



<sup>1</sup> Total cost is MBS, PBS and Hospital cost: these costs are annualised from our data, which is the 18 month period prior to the enrolment for each patient

<sup>2</sup> GP spend is calculated from GP appointments identified in MBS items

<sup>3</sup> Care plan spending is the sum cost of MBS items associated with care planning: GP Management Plan; Team Care Arrangement; Reviews of GP Management Plan or Team Care Arrangement; all Cycle of Care items; Practice Nurse or Aboriginal Health Worker consultation

SOURCE: Baseline dataset: MBS, PBS, cdmNet

The Diabetes Care Project | 8

# Diabetes Care Pilot

**The DCP results show an improvement on a number of dimensions for IG2, and limited improvement in IG1**

All numbers compared to control



Positive and significant



Negative and significant



Not significant

		IG1	IG2	Units
Patient experience	Continuity of care	0.23	0.94	Score (out of 24)
	Diabetes related stress	0.03	-1.33	Score (out of 80)
	Self-management	-0.33	2.82	Score (out of 88)
	Quality of life	-0.01	0.01	Score (out of 1)
Clinical processes	Care plan created and renewed	31	52	%
	AHP visits	0.06	4.01	#
	Annual cycle of care completed	-4	20	%
Clinical measures	Patients with HbA1c OOR <sup>1</sup>	-5	-23	%
	Patients with systolic blood pressure OOR <sup>2</sup>	9	-4	%
	Patients with total cholesterol OOR <sup>3</sup>	12	1	%
	Patients with depression	9	-11	%

<sup>1</sup> HbA1c OOR>7.5%

<sup>2</sup> Systolic BP OOR>150 mmHg

<sup>3</sup> Total cholesterol OOR>5 mmol/L

SOURCE: : DCP baseline and final data

The Diabetes Care Project | 7

PRELIMINARY UNVALIDATED RESULTS NOT FOR CIRCULATION



## Common themes and issues

- Important role for a primary health care organisation in the health system
- Primary healthcare focus to contain costs
- Policy directions to improve access
- Supporting GPs to deliver high quality care
- Moving from demand to need
- Clinician involvement essential
- Measuring performance improvement



## Take away messages

- Disparate healthcare systems benefit from an entity that organizes and coordinates health care (population level) through innovative solutions
- Clinician engagement is pivotal for the success of organizational reforms
- GPs at the centre of holistic patient centred care to drive health system improvement and cost containment
- Opportunities to work with data to improve population health through research and planning
- Blended funding systems and incentive mechanisms can drive practice improvement



**Australian Government**

---

**Department of Health**

**Thank you**

[Mark.Booth@health.gov.au](mailto:Mark.Booth@health.gov.au)





Australian Government  

---

Department of Health

## Data to support population health

- National, jurisdictional and local activities
  - National Health Information Agreement
  - Western Australia data linkages project
  - Medicare Locals comprehensive needs assessment
- Examples of long data linkage in WA – Linkages occur in pockets
- Improving government use of data – EDW and the planned consolidated Performance and Productivity Commission
- Potential for PHNs may serve as regional data custodians



**Australian Government**  
**Department of Health**

# Data to support population health research

- Making national health data more available to researchers to link it with other data such as survey and social services data
- Challenge – balance the important right to individual and organisational privacy against the need to make data available to work to improve the health of the nation
- Australia is achieving this balance by appointing integrating authorities which take responsibility for the linkage process from start to finish.
- These organisations facilitate access to and linkage of data for health researchers in a highly secure environment



**Australian Government**

**Department of Health**

# **National Health Information Agreement**

- Established to coordinate development, collection and dissemination of health information in Australia
- Outlines structures and processes through which Commonwealth, state and territory health and statistical agencies work together to improve maintain and share national health information:
  - availability of nationally consistent high quality health information;
  - support policy and program development
  - improve the quality, efficiency and accountability of health services provided to individuals and populations; and
  - promotes the efficient, secure, confidential and timely use of information.